Budget FY2003: A Chronology with Internet Access

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Summary

This is a select chronology and finding guide for information on congressional and presidential actions and documents related to major budget events in calendar year 2002, covering the FY2003 budget (October 1, 2002-September 30, 2003). Brief information is provided that identifies the President’s budget actions, congressional budget resolutions, appropriations measures (regular, continuing, supplementals, and rescissions), budget reconciliation, House and Senate votes, publications, hearing testimony, charts, and tables.

Congressional users of the online version, via the CRS Appropriations/Budget page [http://www.crs.gov/products/appropriations/apppage.shtml] can click on highlighted sections and be connected to the full-text of CRS products, documents, publications, testimony, and data tables cited. Internet addresses are provided in the printed copy of this report, so that the reader can consult cited information.

Examples of Internet connections to full-text material found in this report include CRS products on the budget process, reconciliation, and each of the 13 appropriations bills, as well as Congressional Budget Office (CBO) publications including the Economic and Budget Outlook: Fiscal Years 2003-2012, and General Accounting Office (GAO) reports such as Federal Debt: Answers to Frequently Asked Questions.

Other Internet links provide data tables and charts on the budget and debt, selected congressional testimony, bills, reports, and public laws for FY1999-FY2003 appropriations legislation.

If Internet access is not available, addresses and phone numbers are listed for congressional committees and executive branch agencies mentioned in this report, and the sources of other publications are given. This chronology will be updated throughout the year.
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Budget FY2003:
A Chronology with Internet Access

Introduction

Congressional Offices:
Use the Legislative Information Service (LIS) for access to legislation and CRS analysis.  [http://www.congress.gov/]

Appropriations Status: An overview and summary of the status of all appropriations bills, providing bill and public law numbers, dates of passage, votes, and hypertext links to full texts of the bills, public laws, and related reports.  [http://www.crs.gov/products/appropriations/appover.shtml]

CRS Appropriations/Budget Products: There is a CRS report on each of the 13 appropriations bills for FY2003 for Members of Congress and their staffs only.  [http://www.crs.gov/products/appropriations/apppage.shtml]

Public:
Use THOMAS.  [http://thomas.loc.gov/]

The federal budget cycle for FY2003 began in July 2001 when the Office of Management and Budget issued Circular No. A11 to the heads of all executive departments and establishments, giving instructions on preparing FY2003 budget requests.  After review, analysis, and negotiation, the President’s budget is prepared and submitted to Congress.  See CRS Report 98-721, Introduction to the Federal Budget Process, for information on the congressional budget process timetable.  Federal agency Internet sites are provided below.  CRS publications cited in this report may be obtained by congressional staff on the CRS Web site at [http://www.crs.gov] by entering the CRS product number in the “Search All Products” box.

Constituents do not have access to the electronic version of this report but may use the printed copy to obtain information on budget publications.  Many of the listed publications and resources in this report may be obtained through THOMAS [http://thomas.loc.gov/], the public version of the legislative Web site or other federal agency Web sites listed in the report.  Printed copies of many of the materials may also be found in libraries that are depositories for government publications.  Addresses of the closest depository libraries can often be obtained through a local library or from the office of Depository Services of the U.S. Government Printing Office, (202) 512-1119.  Those with access to the Internet may prefer to get addresses from the GPO Access Web site’s Locate Federal Depository Libraries page, which can be searched by state or area code at [http://www.gpo.gov/libraries].
Acronyms used in this report include Congressional Budget Office, (CBO); General Accounting Office, (GAO); and Congressional Record, (CR).

**Locating Agencies, Departments, and Programs in Appropriations Bills**

“I’m looking for a particular program, but I don’t know which appropriation bill it’s in.” Indexes for finding specific entities in the 13 appropriations bills can be consulted at [http://www.crs.gov/products/appropriations/appprogs.shtml].

## Status

### Table 1. Budget Resolution Chart of Legislative Action

<table>
<thead>
<tr>
<th>FY2003 Budget Resolutions and Votes</th>
<th>Conference Report</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>House</strong></td>
<td><strong>Senate</strong></td>
</tr>
<tr>
<td>H.Con.Res. 353, H. Rept. 107-376;</td>
<td>S.Con.Res. 100, S.</td>
</tr>
<tr>
<td>passed by a vote of 221-209, H.</td>
<td>Rept. 107-141.</td>
</tr>
</tbody>
</table>

**Note:** The President does not sign congressional budget resolutions.

a. H.Res. 428 deemed the House-passed budget resolution, H.Con.Res. 353, as effective for the purposes of budget enforcement in the House for the current budget cycle. The Senate budget resolution measure, S.Con.Res. 100, was reported out of committee on April 11, 2002, but as of the date of release of this report, has not been considered on the Senate floor. For more information on House and Senate budget resolution actions for FY2003, see CRS Report RL31443, *The “Deeming Resolution:” A Budget Enforcement Tool*, by Robert Keith.

### Chronology

Internet addresses for the House and Senate Budget Committees, Congressional Budget Office publication *Monthly Budget Review*, House and Senate Appropriations Committees, where many of the documents listed below may be obtained electronically, appear in the “Where Can I Find ... on the Internet?” section of this report below.

**01/09/02**—CBO releases *Monthly Budget Review*.¹

**01/23/02**—CBO releases *The Budget and Economic Outlook: Fiscal Year 2003-2012*. The CBO projected a deficit of $21 billion in fiscal year 2002 in contrast to the $127 billion surplus reported at the end of FY2001 on September 30, 2001. CBO cites the economic recession and recent legislative actions as sharply reducing revenues over the past 12 months. For the current 10-year projection period, 2003 through 2012, CBO estimated a total surplus of $2.3 trillion. However, almost half of that total

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¹ The CBO *Monthly Budget Review* reports budget activities from the previous month.
comes from the surpluses projected for 2011 and 2012—the last 2 years of the projection period and thus the most uncertain.  
[http://www.cbo.gov/showdoc.cfm?index=3277&sequence=0&from=7]

01/23/02—House Budget Committee hearing: Congressional Budget Office Projections. Testimony from CBO Director Dan Crippen.

01/23/02—Senate Budget Committee hearing: Budget and Economic Outlook. Testimony by CBO Director Dan Crippen.

01/24/02—Hearing: The State of the Economy. Testimony by Alan Greenspan chairman, Federal Reserve Board.

02/04/02—President’s FY2003 Budget released. For a description of, and access to the budget documents, supporting documents, and spreadsheet files, go to [http://www.whitehouse.gov/omb/budget/].²


GPO—Printed copies of budget documents are sold by the GPO. Prepaid orders are accepted by phone at (202-512-1800) or fax (202-512-2250) with the following credit cards: Discover/NOVUS, Mastercard, or VISA. Prepaid written orders are also accepted at: Superintendent of Documents, U.S. Government Printing Office, Washington, D.C. 20402. These are the FY2003 documents:

<table>
<thead>
<tr>
<th>Description</th>
<th>S/N</th>
<th>Price</th>
</tr>
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<tr>
<td>Budget of the United States Government, FY2003</td>
<td>041-001-00571-4</td>
<td>$64</td>
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<tr>
<td>Analytical Perspectives, FY2003</td>
<td>041-001-00573-1</td>
<td>$51.50</td>
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<tr>
<td>Budget of the United States Government—Appendix FY2003</td>
<td>041-001-00572-2</td>
<td>$67</td>
</tr>
<tr>
<td>Budget System and Concepts, FY2003 Budget CD-ROM</td>
<td>041-001-00575-7</td>
<td>$3.50</td>
</tr>
<tr>
<td>Historical Tables, FY2003</td>
<td>041-001-00575-9</td>
<td>$41</td>
</tr>
</tbody>
</table>

02/05/02—Senate Budget Committee hearing: The President’s Budget for FY2003. Testimony by OMB Director Mitchell Daniels.

02/05/02—House Budget Committee hearing: Administration’s Fiscal Year 2003 Budget. Testimony by OMB Director Mitchell Daniels and Treasury Secretary Paul O’Neil.

02/06/02–Hearing: Department of Treasury Budget Priorities for FY2003. Testimony by Paul O’Neil, secretary of the treasury.

02/06/02–Senate Budget Committee hearing: The President’s FY2003 Budget Proposals. Testimony by Jacob Lew, former OMB director, and Robert Bixby, executive director of the Concord Coalition.

02/07/02–Hearing: The President’s FY2003 Budget and Revenue Proposals. Testimony by Paul O’Neil, secretary of the treasury.

02/11/02–CBO releases Monthly Budget Review.

02/12/02–House Budget Committee hearing: Department of Defense Budget Priorities for FY2003. Testimony by Paul D. Wolfowitz, deputy secretary of defense.

02/12/02–Senate Budget Committee hearing: The President’s FY2003 Budget Proposal. Testimony by Colin Powell, secretary of state.

02/13/02–Hearing: The President’s FY2003 Budget Proposal. Testimony by Paul Wolfowitz, deputy secretary of Defense, and Dov Zakheim, undersecretary of defense.

02/14/02–Hearing: The President’s FY2003 Budget Proposal. Testimony by Tommy Thompson, secretary, Department of Health and Human Services.

02/27/02–Senate Budget Committee hearing: Long Term Budgetary Outlook. Testimony by David Walker, comptroller general, General Accounting Office.

02/28/02–House Budget Committee hearing: Department of Health and Human Services Budget Priorities for FY2003. Testimony by Tommy Thompson, secretary, Department of Health and Human Services, and CBO Director Dan Crippen.

03/06/02–Senate Budget Committee hearing: CBO Analysis of the President’s Proposals for FY2003. Testimony by CBO Director Dan Crippen.

03/06/02–House Budget Committee hearing: Department of Agriculture Budget Priorities for FY2003. Testimony by Ann Veneman, secretary, Department of Agriculture.

03/07/02–House Budget Committee hearing: Department of State Budget Priorities for FY2003. Testimony by Colin Powell, secretary, Department of State.

03/08/02–CBO releases Monthly Budget Review.

03/15/02–House Budget Committee files H. Rpt. 107-376, accompanying H.Con.Res. 353, the marked-up House Budget resolution.
3 As of the publication of this report, the Senate has not considered S.Con.Res. 100 on the floor. The Senate failed to pass legislation comparable to Section 2 of H.Res. 428, the House-passed budget resolution.

4 The rule appears on the House Rules Committee Internet site. See [http://www.house.gov/rules/107rule4775.htm].
06/11/2002–Senate passes S. 2578, a stand-alone measure to raise the debt limit by $450 billion, roll call vote #148, 68-29.5


06/24/2002–House Appropriations Committee Chairman Young releases proposed FY2003 302(B) subcommittee allocations. The allocations are ratified by the full Committee and may be adjusted several times per year. [http://www.house.gov/appropriations/news/107_2/03302b1.htm]

06/27/2002–House passes S. 2578, a stand alone measure to raise the debt limit by $450 billion, on a vote of 215-214 (roll call vote # 279), with one Member voting present.

06/28/02–President signs P. L. 107-189 (S. 2578), a bill to increase the statutory federal debt limit by $450 billion to $6.4 trillion.

07/10/02–CBO releases *Monthly Budget Review*.

07/15/02–OMB releases the *Mid-Session Review*. This publication includes an OMB deficit estimate for FY2002 of $165 billion, $59 billion more than its estimate from early 2002. The OMB estimates, “... a return to the pre-recession pattern of surpluses in FY2005, and growing surpluses thereafter.” [http://www.whitehouse.gov/omb/budget/fy2003/msr02.html]

07/16/02–House Budget Committee hearing: *Mid-Session Budget Review*. Testimony by OMB Director Mitchell Daniels.


08/02/02–President signs the Supplemental Appropriations Act, P. L. 107-206 (H.R. 4775). On July 18, House and Senate conferees agreed to a $28.9 billion spending package, including $14.5 billion for the Department of Defense, $6.7 billion for homeland security, $5.5 billion for assistance to New York, $2.1 billion for foreign assistance and embassy security, and funds for nonterrorism related expenditures. The House agreed to the conference report (H.Rept. 107-593) by a vote of 397-32 on July 23, roll call vote #328, and the Senate agreed to the conference report on July 24 by a vote of 97-2, roll call vote #188. This legislation includes $5.1 billion in contingent emergency funding. The President has 30 days after enactment date to decide whether to designate all or none of the $5.1 billion as emergency funding.

08/09/02–CBO releases *Monthly Budget Review*.

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5 See CRS Report RS21111, *The Debt Limit: The Need to Raise It After Four Years of Surpluses.*
8/13/02–President Bush announces that he will not use the $5.1 billion of contingent emergency funding designated in P.L. 107-206.

08/27/02–CBO releases the Budget and Economic Outlook: An Update [http://www.cbo.gov/showdoc.cfm?index=3735&sequence=0]
CBO’s update to the Budget and Economic Outlook released in January notes that a sharp decline in tax revenues, coupled with double-digit growth in spending, will produce a deficit of about $157 billion in FY2002 and $145 billion in FY2003. CBO projects a series of gradually declining deficits for 2002 through 2005 under current policies. CBO projects $678 billion less in federal revenues for the 10-year period and that under current baseline assumptions, federal surpluses will reappear by the end of the period.

09/04/20–Senate Budget Committee hearing: The Budget and Economic Outlook an Update. Testimony by CBO Director Dan Crippen.

09/06/20–Senate Budget Committee hearing: OMB’s Mid-Session Review and the Budget & Economic Outlook. Testimony by OMB Director Mitchell Daniels.

09/10/02–CBO releases Monthly Budget Review.

09/12/02–House Budget Committee hearing: Economic Outlook and the Federal Budget. Testimony by Alan Greenspan, chairman, Federal Reserve Board.

09/30/02–President signs the first Continuing Appropriations Act for FY2003, P.L. 107-229. This legislation provides continuing appropriations for all agencies at the FY2002 level from October 1 through October 4.

10/04/02–President signs the second Continuing Appropriations Act for FY2003, P.L. 107-235. This legislation provides continuing appropriations for all agencies at the FY2002 level through October 11, 2002.

10/09/02–CBO releases Monthly Budget Review.

10/11/02–President signs the third Continuing Appropriations Act for FY2003, P.L. 107-240. This legislation provides continuing appropriations for all agencies at the FY2002 level through October 18, 2002.

10/16/02–Senate agrees to restore and extend the PAYGO rule through April 15, 2003. The Senate PAYGO rule generally requires that any legislation increasing direct spending or reducing revenues be offset. The Senate agreed by unanimous consent to S.Res. 304, as amended by the modified amendment S.Amdt. 4886, on October 16. For more information on legislation involving PAYGO, see CRS Report RS21316, Budget Enforcement Procedures: Senate Pay-As-You-Go (PAYGO) Rule, by Bill Heniff, Jr.

10/18/02–President signs the fourth Continuing Appropriations Act for FY2003, P.L. 107-244. This legislation provides continuing appropriations for all agencies at the FY2002 level through November 22, 2002.


Where Can I Find ... on the Internet?

Links to other useful sources on the Internet not previously cited in this report.

Appropriations

Full-text FY1997-2003 Appropriations Bills, Reports, Laws
[http://www.access.gpo.gov/congress/legislation/appro03.html]
[http://www.access.gpo.gov/congress/legislation/appro02.html]
[http://www.access.gpo.gov/congress/legislation/appro01.html]
[http://www.access.gpo.gov/congress/legislation/appro00.html]
[http://www.access.gpo.gov/congress/legislation/99appro.html]
[http://www.access.gpo.gov/congress/legislation/98appro.html]
[http://www.access.gpo.gov/congress/legislation/97appro.html]

House and Senate Appropriations Committees Home Pages
[http://www.house.gov/appropriations/]
[http://www.senate.gov/~appropriations/]

Appropriations “Seven-Day-After Reports,” issued by the White House on appropriations legislation within seven days of enactment. [http://www.whitehouse.gov/omb/legislative/7day/index.html]


Unauthorized Appropriations and Expiring Authorizations (CBO). “The purpose of the report is to help the Congress adopt authorizing legislation that should be in place before it considers the 13 regular appropriation bills for FY2003, which begins October 1, 2003.” [http://www.cbo.gov/byclasscat.cfm?class=0&cat=6]
Budget

Budget and Supporting Documents
[http://www.whitehouse.gov/omb/budget/index.html]

Budget Amendments and Supplementals
[http://w3.access.gpo.gov/usbudget/fy2003/amndsup.html]

Supplemental Appropriations in the 1990s
[http://www.cbo.gov/showdoc.cfm?index=2768&sequence=0&from=7]

Budget Time Line

Congressional Budget Office (CBO)
[http://www.cbo.gov/]

Congressional Committees

House and Senate Budget Committees Web sites
[http://www.house.gov/budget/]
[http://www.senate.gov/~budget/]

House and Senate Appropriations Committees Web sites
[http://www.house.gov/appropriations/]
[http://appropriations.senate.gov/]

House Ways and Means Committee Web site
[http://www.house.gov/ways_means/]

Senate Finance Committee Web site
[http://www.senate.gov/~finance/]

Monthly Budget Review
Access to the current edition and archives of the Monthly Budget Review (CBO). Go
to the CBO Web site and click on the Monthly Budget Review link under the
“Budget and Economic Information” banner.
[http://www.cbo.gov/]

Financial Statements

Financial Management Service (U.S. Treasury)
[http://www.fms.treas.gov/fmsnews.html]
Financial Statements of the U.S. Government
Access to federal financial statements.
[http://fms.treas.gov/cfs/]

General Accounting Office (GAO)
[http://www.gao.gov/]

Office of Management and Budget (OMB)
[http://www.whitehouse.gov/omb/]

Debt

“All Debt to the Penny.” The Bureau of the Public Debt provides daily and historical data.
[http://www.publicdebt.treas.gov/opd/opdpenny.htm]

The gross federal debt as of September 30, 2002, was $6,228,235,965,597.16.
The debt as of September 28, 2001, the end of FY2001, was $5,807,463,412,200.06.

“All Debt held by the Public.” Federal debt consists of two components: debt held by the public and debt held by intragovernmental holdings such as Social Security and other trust funds.

The debt held by the public as of September 30, 2002, was $3,553,180,247,874.74.
The debt held by the public as of September 28, 2001, was $3,339,310,176,094.74.
This component of the gross federal debt was reduced by $453 billion between the beginning of FY1998 and the end of FY2001.

Debt Per Capita
To find the debt per capita, divide the debt by the population, using these two sites:
[http://www.publicdebt.treas.gov/opd/opdpenny.htm]
[http://www.census.gov/cgi-bin/popclock].

Federal Debt: Answers to Frequently Asked Questions—An Update (GAO) is an “... attempt to provide the information in a clear, concise and easily understandable manner for a nontechnical audience.” GAO/OCG-99-27, May 28, 1999.
[http://www.access.gpo.gov/su_docs/aces/aces160.shtml]
(Type “OCG-99-27” in Report Number Box.)

CRS Reports


CRS Report RS21111. The Debt Limit: The Need To Raise It After Four Years of Surpluses. This report explains the increase in federal debt subject to limit since 1997, leading to the Administration’s December 2001 request to Congress to raise the statutory debt limit by $750 billion.

CRS Report RL30520. *The National Debt: Who Bears Its Burden?* Includes a statistical overview for FY1980-FY2004 showing federal outlays and receipts, deficits or surpluses, and the debt and interest on the debt in billions of dollars and as a percent of GDP.

**Cost Estimates of Legislation (CBO)**

“CBO prepares cost estimates and mandates statements for all bills ordered reported by a full committee of the Congress ... Unless listed separately, intergovernmental and private-sector mandates statements for each bill are included in the cost estimate.” Search by bill number, word or phrase, committee, or budget function. [http://www.cbo.gov/cost.shtml]

**Glossaries of Appropriations and Budget Terms**


**Statements of Administration Policy**

Statements and veto indicators on 107th legislation scheduled for House or Senate floor action. Covers the 105th to the 107th Congresses. Choose link on left side of the site to select listing of bills by Congress and session. [http://www.whitehouse.gov/OMB/legislative/sap/index.html].

**Executive Agency Budget Sites**

<table>
<thead>
<tr>
<th>Locating Agencies, Departments, and Programs in Appropriations Bills</th>
</tr>
</thead>
<tbody>
<tr>
<td>“I’m looking for a particular program, but I don’t know which appropriation bill it’s in.” Indexes for finding specific entities in the 13 appropriations bills can be consulted at [<a href="http://www.crs.gov/products/appropriations/appprogs.shtml">http://www.crs.gov/products/appropriations/appprogs.shtml</a>].</td>
</tr>
</tbody>
</table>

FY2003 Budget information or budget overviews of the cabinet departments and agencies are available at the sites listed below.

- **Agriculture** [http://www.usda.gov/agency/obpa/Home-Page/obpa.html]
- **Commerce** [http://www.osec.doc.gov/bmi/budget/]
- **Education** [http://www.ed.gov/offices/OUS/Budget03/Summary/index.html]
- **Energy** [http://www.cfo.doe.gov/budget/03budget/index.htm]
Table 2. Addresses and Phone Numbers

<table>
<thead>
<tr>
<th>Agency</th>
<th>Address</th>
<th>Phone</th>
</tr>
</thead>
<tbody>
<tr>
<td>Appropriations Committee, House</td>
<td>H-218 The Capitol</td>
<td>(202) 225-2771</td>
</tr>
<tr>
<td></td>
<td>Washington, D.C. 20515-6015</td>
<td></td>
</tr>
<tr>
<td>Appropriations Committee, Senate</td>
<td>S-128 The Capitol</td>
<td>(202) 224-3471</td>
</tr>
<tr>
<td></td>
<td>Washington, D.C. 20510-6025</td>
<td></td>
</tr>
<tr>
<td>Budget Committee, House</td>
<td>309 Cannon House Office Building</td>
<td>(202) 226-7270</td>
</tr>
<tr>
<td></td>
<td>Washington, D.C. 20515-6065</td>
<td></td>
</tr>
<tr>
<td>Budget Committee, Senate</td>
<td>621 Dirksen Senate Office Building</td>
<td>(202) 224-0642</td>
</tr>
<tr>
<td></td>
<td>Washington, D.C. 20510-6100</td>
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<tr>
<td>Bureau of the Census</td>
<td>Federal Center</td>
<td>Publications:</td>
</tr>
<tr>
<td>(Customer Service Department)</td>
<td>Suitland, MD 20233</td>
<td></td>
</tr>
<tr>
<td>Bureau of the Public Debt</td>
<td>999 E Street, N.W.</td>
<td>(202) 691-3502</td>
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<tr>
<td></td>
<td>Washington, D.C. 20239-0001</td>
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<tr>
<td>Congressional Budget Office (CBO)</td>
<td>410 Ford House Office Building</td>
<td>Publications:</td>
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<tr>
<td></td>
<td>Washington, D.C. 20515</td>
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<td>Federal Reserve</td>
<td>20th and Constitution Avenue, N.W.</td>
<td>Publications:</td>
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<tr>
<td></td>
<td>Washington, D.C. 20551</td>
<td></td>
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</tbody>
</table>
Selected CRS Products


CRS Info Pack 546B. *Budget for FY2003*.


CRS Info Pack 012B. *Budget Process*.


CRS Info Pack 540F. *Federal Debt and the Budget*.


**CRS Products on Terrorism Budget and Appropriations Issues**

The CRS Electronic Briefing Book on *Terrorism* contains information on terrorism budget and appropriations specifically related to the war on terrorism. See “Budget and Appropriations” at [http://www.congress.gov/brbk/html/ebter1.shtml].

**CRS Budget Fact Sheets**

Fact sheets summarizing more than 40 different topics related to the budget and appropriations process may be accessed by congressional staff from CRS’ Web site. [http://www.crs.gov/products/guides/budget/explanations/BudgetExplanations.shtml]

An overview and summary of the status of all appropriations bills, providing bill and public law numbers, dates of passage, votes, and hypertext links to full texts of the bills, public laws, and related reports are also available on the CRS Web site at [http://www.crs.gov/products/appropriations/appover.shtml].